

Board of Supervisors Land Use Policy Committee

February 2, 2021

Electronic Meeting

Board of Supervisors (Board) Members participated:

Jeff McKay, Chairman
Penelope Gross, Mason District (Vice Chairman)
James Walkinshaw, Braddock District
John Foust, Dranesville District
Walter Alcorn, Hunter Mill District
Rodney Lusk, Lee District
Dan Storck, Mount Vernon District
Dalia Palchik, Providence District
Pat Herrity, Springfield District
Kathy Smith, Sully District (Committee Chair)

The Land Use Policy Committee (Committee) meeting was called to order at 1:31 p.m.

The summary of the December 8, 2020 Committee meeting was accepted.

Agriculture and Agritourism Zoning Ordinance Amendment:

Sara Morgan, Senior Planner, Department of Planning & Development (DPD), presented proposed Zoning Ordinance amendment regarding agritourism. Staff in attendance were Barbara Byron, Director, DPD; Leslie B. Johnson, Zoning Administrator, DPD; William Mayland, Deputy Zoning Administrator, DPD; Elizabeth D. Teare, County Attorney, Office of the County Attorney (OCA); and Laura Gori, Senior Assistant County Attorney, OCA.

Ms. Morgan provided an update on the proposed Agritourism Zoning Ordinance amendment, including discussion on items that have been removed from the amendment proposal such as revisions to the R-A District's Purpose and Intent, increasing the acreage required to establish agricultural operations in the R-1 District, and the establishment of a new special exception use, Country Inn. The specific proposed revisions were highlighted, including the Code of Virginia influence, definitions, revised approach to regulating agritourism activities, and related changes involving bed and breakfast, food trucks, farm worker housing, and wayside stands. The outreach on the amendment and proposed public hearing schedule was also noted.

The Committee asked questions about the relationship between agritourism and the impact of water quality, specifically in the R-C District and Occoquan Watershed; creating a clearer understanding of the size limitations for farm worker housing; and including an advertised option for the Board to consider an increase in the number and hours of food trucks based on an acreage

range. Other questions were asked about septic issues, what constitutes a silvicultural related product, and if A&F Districts lose their standing when they participate in agritourism activities. Staff agreed to look into these questions to provide more clarity ahead of authorization of the amendment. Lastly, staff stated a list of the Agritourism Workgroup membership would be distributed to the Supervisors after the meeting.

The authorization of public hearings will be March 23, 2021 with Planning Commission Public Hearing held on April 21st and Board of Supervisor Public Hearing on June 8th. The amendment would be effective with the Zoning Ordinance Modernization amendment.

Response to Board Request Regarding Confederate Names Inventory Report:

Staff in remote attendance were Rachel Flynn, Deputy County Executive, Barbara Byron, Director, DPD, William Hicks, Director, Land Development Services (LDS), and Tony Castrilli, Director, Office of Public Affairs (OPA), Aimee Vosper, Deputy Directory, Park Authority. Tom Biesiadny, Director, Fairfax County Department of Transportation presented in person.

Mr. Biesiadny presented the information from the January 29, 2021 memorandum drafted by staff in response to Board requests stemming from the December 8, 2020 Committee meeting regarding next steps for the Confederate Names Inventory. At that meeting, the Committee requested additional information on the process required to change the names of the two primary roadways, Lee Highway and Lee Jackson Memorial Highway; the process for changing the name of secondary roads in neighborhoods; the process for changing the names of subdivisions; an understanding of the steps neighboring jurisdictions are undertaking regarding their own name changing efforts; the processes Fairfax County Park Authority and Fairfax County Public Schools must undertake to change the names of their respective facilities; and, the previously produced report about the history of the naming and renaming of the County's Magisterial Districts.

To consider whether to change the names of Lee Highway and Lee-Jackson Memorial Highway, staff is recommending that the Board appoint a task force made up of representatives from pertinent Boards, Authorities, and Commissions, outside relevant agencies, and other organizations the Board would like to add, to develop a process to engage the community to discuss whether to change the names of the roadways, the implications of changing the names, and to consider alternative names. The task force would be supported by a County staff member. Once the task force submits its report to the Board, staff recommends the Board hold one or more public hearings to receive formal public comment. If the Board decides to move forward with the name changes, it must pass a resolution requesting that the Commonwealth Transportation Board (CTB) officially change the names, and the Board would have to agree to pay for the associated costs of changing the names. Staff is recommending that the Board also

approve budget consideration item to address costs associate with changing the road signs and to assist local businesses with changing their addresses and company materials.

In addition, staff is recommending that the Board establish an interdepartmental working group to prepare information on the process, costs, and timelines for changing two roadway names. The workgroup would be charged with supporting the citizen task force, identifying and quantifying implementation items, and coordinating with neighboring jurisdictions.

LDS provided the existing street name change policy for secondary roadways which requires a petition from 51% of the relevant property owners with an agreement to pay for the change of signage associated with the name change. The proposed name change would ultimately come before the Board for approval.

OPA prepared a draft proposal for community outreach related to the changing of subdivision names to include question and answer sessions with the public, outreach to HOAs and community organizations, media campaigns, a video on Channel 16 explaining the process, and a communications toolkit for each Supervisory Office.

Mr. Biesiadny outlined the name changing efforts of neighboring jurisdictions, County Parks, and County Schools. In 2019, the Arlington County Board engaged citizens and held a public hearing before voting to request the CTB rename Jefferson Davis Highway to Richmond Highway. In 2020, the Lee Highway Alliance engaged citizens on the renaming of Lee Highway and presented the results to the Board in December. A bill was introduced in the 2021 General Assembly authorizing the Arlington County Board to rename Lee highway within its boundaries.

In 2020, the Prince William County Supervisors directed staff to engage the public regarding changing the name of Jefferson Davis Highway to Richmond Highway. The Board held a formal public hearing and approved a resolution requesting the CTB change the name of the roadway. The CTB approved this change in December 2020. Prince William County has estimated at that cost of changing street and overhead signs will be between \$400,000 and \$500,000, and Prince William County staff has recommended that the Board allocate more than \$3 million to assist the 900 businesses that will be impacted.

In December 2020, the Loudoun County Board of Supervisors approved initiating the process to rename Harry Byrd Highway (Route 7) and John Mosby Highway (Route 50), coordinating renaming efforts for these two roads with Fairfax County. Staff is to report back to the Board in June 2021 with an outreach strategy and draft process to rename both roads.

In September 2015, the Alexandria City Council established an Ad Hoc Advisory Group to make recommendations for actions the Council should take regarding a number of issues, including the name of Jefferson Davis Highway. In June of 2018, the Alexandria City Council approved an ordinance renaming Jefferson Davis Highway to Richmond Highway, effective January 2019.

In 2020, the City of Fairfax has also established a community dialog on racial issues, including Confederate names. That process is currently underway.

In January 2019, the Park Authority Board changed the name of JEB Stuart Park to Justice Park, Dixie Hill Park to West Fairfax Park, and Robert E Lee Recreation Center to Lee Recreation Center.

In 2017, the School Board changed the name of JEB Stuart High School to Justice High School. In 2020, the School Board changed the name of Robert E Lee High School to John R Lewis High School. In October 2020, the School Board voted to proceed with renaming Mosby Woods Elementary. A new name has not been chosen at this time.

Supervisor Smith asked for a timeframe for the task force work to rename the two major roadways, Lee Highway and Lee Jackson Memorial Highway, and report back to the Board. Mr. Biesiadny responded that it would be a minimum a 6-month process for the community dialog, depending on how much community outreach the Board wanted to have.

Supervisor Smith acknowledged that staff provided the County process for changing secondary road names. The Supervisor requested the same type of community outreach proposal drafted for the renaming of subdivision be prepared for the renaming of secondary streets.

Chairman McKay supported the recommendation of creating a task force to examine the issue of renaming Lee Highway and Lee Jackson Memorial Highway. He said having diverse and thorough community outreach will be critical, with a wide spectrum of stakeholders. He also supported having the secondary street and subdivisions handled at the Supervisory District level. Chairman McKay requested further understanding of the coordination efforts that would be needed with neighboring jurisdictions to come up with a uniform renaming strategy to minimize confusion from motorists and the broader community.

Supervisory Walkinshaw asked for an explanation of the process for renaming subdivisions. He also supported the recommendation for creating a task force to consider renaming Lee Highway and Lee Jackson Memorial Highway. Supervisor Walkinshaw said he hoped the task force and renaming process would bring forth more knowledge of the County's history.

Supervisor Palchik requested more information on the process of subdivision renaming. The Supervisor asked for additional stakeholder groups to be identified along the two corridors, referring specifically to the Tinner Hill Heritage Foundation. Supervisor Palchik supported forming a task force and community stakeholder group and recommended, from her experience working on the School Board renaming efforts, to be clear what the expectations and roles are for the task force, community stakeholders, and Board. The Supervisor said that she has been working with the History Commission and the School system and will be coming forward with a Board Matter for a Historical Marker contest to engage students in researching County history.

Supervisory Herrity asked that local historical societies, local Chambers and the Northern Virginia Chamber should be included in the community stakeholders. The Supervisor recommended reaching out to GMU to help with facilitation. He asked for an estimate of how many businesses are along the corridors.

Supervisor Gross suggested adding the Communities of Trust Committee to the task force. She wanted to see more diversity and inclusivity in the group.

Supervisor Alcorn also requested more information on the subdivision name change process. In addition, he requested specific information regarding subdivision renaming within the towns.

Supervisor Smith asked that specific suggestions for the makeup of the task force be sent to Denice Dressel, bearing in mind that the task force cannot be too big. The Board is moving forward with staff's recommendation.

The Committee meeting adjourned at 3:00 p.m.

The next Committee meeting is scheduled for March 16, 2021, at 1:30 p.m.